

Message Text

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ACTION NEA-12

INFO OCT-01 ADP-00 BNDE-00 CIAE-00 INR-10 IO-13 JUSE-00

NSAE-00 RSC-01 SNM-02 SY-10 TRSE-00 USIA-12 NSC-10

SCI-06 OMB-01 SS-15 L-03 AID-20 DODE-00 HEW-08 RSR-01

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FM AMEMBASSY ISLAMABAD

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E. O. 11652: N/ A

TAGS: SNAR, PK

SUBJ: NARCOTICS: GOP RESPONSE TO US TEAM RECOMMENDATIONS

REF: ISLAMABAD 4788

1. SUMMARY. NARCOTICS CONTROL BOARD (NCB) PLANNING DOCUMENT PASSED TO EMBASSY JUNE 15 INDICATES THAT ASIDE FROM ESTABLISHMENT OF BOARD, PLANNING FOR FIELD INVESTIGATIVE UNITS (FIU'S), CERTAIN CHANGES IN ORGANIZATION AND PROCEDURES OF CUSTOMS, AND COMPLETION OF PRODUCTION SURVEYS FOR MERGED AND SETTLED AREAS, GOP IMPLEMENTATION OF US NARCOTICS TEAM RECOMMENDATIONS IS STILL AT EARLY STAGE. END SUMMARY.

2. GOP NARCOTICS CHIEF ORAKZAI HAS FORWARDED TO CHARGE INTERNAL NCB DOCUMENT SUMMARIZING INTERIM GOP RESPONSES TO EACH RECOMMENDATION OF US TEAM (POUCHED JUNE 15 NEA/ PAB). DOCUMENT IS UNDATED BUT WAS PROBABLY DRAFTED SHORTLY BEFORE RECENT EMBASSY/ NCB DISCUSSIONS ON ELIMINATION OF PRODUCTION (REFTEL).

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3. FOLLOWING IS SUMMARY OF RESPONSE TO RECOMMENDATIONS
BY SECTION:

A. ORGANIZATION (RECOMMENDATIONS 1-2). PRIMARY
RESPONSIBILITY FOR NARCOTICS HAS BEEN SHIFTED FROM EXCISE TO
POLICE AND BULK OF PROPOSED FIU' S
WILL BE ASSIGNED TO POLICE. TEN- MEMBER NCB IS LAUNCHED
AND ITS PROVINCIAL HEADQUARTERS
ARE TO BE SET UP NEXT QUARTER.

B. PRODUCTION (3-8). PHASED PROGRAM TO ELIMINATE LICENSED
AND UNLICENSED PRODUCTION IS BEING " CHALKED OUT", TOGETHER
WITH REGIONAL DEVELOPMENT PROGRAM TO CUSHION IMPACT. LAWS
" ARE BEING EXTENDED" TO MERGED AREAS AND PURCHASING OF
1974 MERGED OUTPUT " IS BEING EXAMINED IN TERMS OF COST."
APPROXIMATE PRODUCTION FIGURES FOR MALAKAND DIVISION AND
TRIBAL AREAS HAVE BEEN DEVELOPED BY PROVINCIAL GOVERNMENT OFF-
ICIALS AND SPECIAL NCB AGENTS. QUESTION
OF MIDDLE- LEVEL RECONNAISSANCE
FLIGHTS IS BEING EXAMINED BY MINISTRY OF DEFENSE BUT
" PRACTICAL APPLICATION OF THIS SYSTEM OF ESTIMATION IS
DOUBTFUL." GOP STATES AND FRONTIER REGIONS DIVISION IS " PUR-
SUING PROPOSAL" THAT TRIBAL LEADERS BE ENCOURAGED TO LIMIT
CULTIVATION.

C. DISTRIBUTION (9-10). MINISTRY
OF HEALTH HAS AGREED TO " INITIATE CORRECTIVE ACTION" TO
TIGHTEN CONTROL OVER OTHER DRUGS. " QUESTION OF SUBSTITUTION
OF CURRENT (DISTRIBUTION) SYSTEM IS BEING EXAMINED."

D. ENFORCEMENT (11-31). NO REFERENCE IS MADE TO ACTION
TAKEN WITH RESPECT TO SPECIFIC RECOMMENDATIONS ON EXCISE AND
POLICE. CENTRAL BOARD OF REVENUE HAS FINALIZED
SCHEME FOR SCONSOLIDATION OF PREVENTIVE AND
INTELLIGENCE WORK UNDER DIRECTORATE OF INTELLIGENCE AND
INVESTIGATION AND HAS FORMULATED NEW REWARD RULES FOR
CUSTOMS. TWO FIU' S ARE TO BE SET UP UNDER COASE GUARD.
FUNDS HAVE BEEN ALLOCATED BY NCB FOR INCENTIVES AND AWARDS
TO THE VARIOUS ENFORCEMENT AGENCIES WHICH HAVE BEEN ASSIGNED
RESPONSIBILITY FOR INTELLIGENCE. ENFORCEMENT RESOURCES
ARE BEING MOBILIZED THROUGH CREATION OF 25 FIU' S (INSTEAD
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OF 4 RECOMMENDED BY TEAM). LAW MINISTRY IS SEEKING " SUITABLE
SOLUTION" TO QUESTION OF NEGOTIATED SENTENCES AND
" HAS BEEN REQUESTED TO INITIATE SUITABLE (NEW NARCOTICS)
LEGISLATION." ENFORCEMENT AGENCIES HAVE BEEN URGED TO
FOLLOW UP NARCOTICS PROSECUTIONS MORE VIGOROUSLY IN COURTS.

E. TREATMENT (32-36). PROVINCIAL GOVERNMENTS HAVE TAKEN

STEPS TO IDENTIFY OPIUM ADDICTS. MINISTRY OF HEALTH HAS BEEN ASKED TO LOOK INTO (1) REGISTRATION OF ADDICTS AND REGULAR OPIUM USERS FOR MEDICAL EXAMINATION, (2) OPIUM DISTRIBUTION TO THEM THROUGH HEALTH DELIVERY SYSTEMS, (3) ESTABLISHMENT OF DRUG TREATMENT UNITS IN EXISTING MEDICAL CENTERS, AND (4) TRAINING OF DOCTORS IN CURRENT DRUG TREATMENT TECHNIQUES. MINISTRY OF INFORMATION IS DRAWING UP ACTION PLAN FOR PUBLICITY CAMPAIGN TO DISCOURAGE DRUG USE AND PUBLICIZE TREATMENT CENTERS.

4. COMMENT. DOCUMENT INDICATES THAT APART FROM ESTABLISHMENT OF NCB, PLANNING FOR ESTABLISHMENT OF FIU'S LARGELY UNDER POLICE FOR MAIN TASK OF NARCOTICS ENFORCEMENT, AND COMPLETION OF PRODUCTION SURVEYS IN SETTLED AND MERGED AREAS, GOP IMPLEMENTATION OF TEAM RECOMMENDATIONS IS STILL IN VERY EARLY PHASE. MOST RECOMMENDATIONS ON OPIUM PRODUCTION, DISTRIBUTION, ENFORCEMENT, AND TREATMENT HAVE SIMPLY BEEN TRANSMITTED TO PROVINCIAL GOVERNMENTS OR APPROPRIATE MINISTRIES FOR ACTION. ONLY SIGNIFICANT INFO NOT PREVIOUSLY REPORTED BY EMBASSY IS ACTION TAKEN BY CENTRAL BOARD OF REVENUE WITH REGARD TO CUSTOMS AND NCB SKEPTICISM REGARDING RECONNAISSANCE FLIGHTS OVER TRIBAL EAREA.
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